Iowa Legislative Services Agency Fiscal Services

June 11, 2008



ADMINISTRATIVE RULES – FISCAL IMPACT SUMMARIES

Section 17A.4(3) <u>lowa Code Supplement</u> requires the Legislative Services Agency (LSA) to analyze the fiscal impact of all administrative rules with an impact of \$100,000 or more and provide a summary of the impact to the Administrative Rules Review Committee (ARRC). Fiscal Impact Statements filed by State agencies can be found on our website at http://staffweb.legis.state.ia.us/lfb/docs/Admin Rules/arfiscal notes.htm.

DEPARTMENT OF PUBLIC HEALTH

ARC 6795B

Rule Summary Defines the purpose of the dental director and provides definitions for the Oral Health

Bureau. Specifies responsibilities for the dental director and the Oral Health Bureau.

Fiscal Impact No fiscal impact.

ARC 6798B

Rule Summary Defines dental screening requirements for children and screening definitions. Adds

documentation, records, and reporting requirements for providers. Permits the

Department of Public Health to develop a screening database.

Fiscal Impact Minimal fiscal impact.

ARC 6801B

Rule Summary Specifies blood lead testing requirements for children in kindergarten. Defines terms

and specifies persons required to take the test. Specifies timelines, documentation,

and record requirements.

Fiscal Impact Fiscal impact to the state is estimated to be \$121,000 annually to test children

without Medicaid or insurance coverage if all children were required to be tested. The General Assembly provided funding for this cost in SF 2425 (FY 2009 Health

and Human Services Appropriations Act).

STAFF CONTACT: Phillip Kauffman (Ext. 52062)

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DEPARTMENT OF CORRECTIONS

ARC 6755B

Rule Summary Adopts, by reference, the provisions of Department of Administrative Services (DAS)

rules for procurement of goods and services.

Fiscal Impact No fiscal impact.

ARC 6800B

Rule Summary Clarifies current provisions for jail inspections and jail operations. Conforms to

American Correctional Association (ACA) standards. Existing facilities are grand-

fathered in for compliance with updated physical space requirements.

Fiscal Impact Minimal fiscal impact is anticipated to county jail construction and operating costs.

STAFF CONTACT: Beth Lenstra (Ext. 16301)

DEPARTMENT OF ELDER AFFAIRS

ARC 6798B

Rule Summary Creates definitions and guidelines for resident advocate committees. These include

membership guidelines, procedural guidelines, and training guidelines. Defines

duties for the committees.

Fiscal Impact No fiscal impact.

STAFF CONTACT: Phillip Kauffman (Ext. 52062)

ENVIRONMENTAL PROTECTION COMMISSION - DEPARTMENT OF NATURAL RESOURCES

ARC 6783B

Rule Summary

Changes air quality rules to include:

- Adds definitions and emissions inventory provisions to fulfill the requirements of greenhouse gas legislation, SF 485 (Greenhouse Gas Emissions Act), approved by the Iowa General Assembly in 2007.
- Updates the definition of "volatile organic compound" or "VOC" because the federal Environmental Protection Agency (EPA) removed a compound from the VOC list.
- Corrects errors and clarifies the meaning for four air construction permit exemptions.
- Adopts new standards for federal New Source Performance Standards.
- Adopts the National Emission Standards for Hazardous Air Pollutants (NESHAPS).
- Corrects a calculation for emissions based on stack height.
- Amends the fugitive dust rule to add "vehicle speed control" as a reasonable precaution to prevent the discharge of fugitive dusts beyond the property line.
- Corrects an error in the level of excess emissions allowed from incinerators during periods of operational breakdown or cleaning of control equipment.
- Updates State rules for federally-approved emissions testing methods.
- Updates the State air quality rules to meet new State and federal requirements.

Fiscal Impact

It is difficult to estimate the additional cost to businesses to report greenhouse gas emissions. A business may choose to complete the forms with internal staff or hire a consultant. It is estimated that most facilities will require an additional 30 minutes to complete the construction permit application forms and an additional four to eight hours to complete the greenhouse gas emissions inventory. Larger facilities may require more time. Many facilities that are small businesses are eligible for free technical assistance for determining greenhouse gas emissions through the University of Northern Iowa (UNI) Air Emissions Assistance Program.

ARC 6782B

Rule Summary

Revises water quality standards for stream segments and rivers as part of the review of lowa's Water Quality Standards to reflect new guidance, regulations, and scientific information. These proposed modifications will benefit the aquatic and recreational uses in lowa waters, but may require additional treatment in the form of disinfection and/or reduction of ammonia-nitrogen at affected wastewater treatment facilities.

Fiscal Impact

The fiscal impact to the State is minimal. In March 2006, the Commission made changes to stream designations and the fiscal impact to wastewater treatment facilities from the 2006 stream designation changes was estimated at between \$790.0 million and \$956.0 million over 20 years. The facilities affected in this set of stream use designations account for approximately one-third of all facilities affected by the 2006 stream designation changes. Refer to the following web site for more information:

http://www.legis.state.ia.us/lsadocs/SC InterimDocs/2008/SISLL001.PDF

STAFF CONTACT: Debra Kozel (Ext. 16767)

DEPARTMENT OF PUBLIC SAFETY

ARC 6591B

Rule Summary

Expands the definition of casino to include land-based gambling facilities, other than

racetracks, and clarifies the requirements for a surveillance room.

Fiscal Impact

No fiscal impact.

STAFF CONTACT: Jennifer Acton (Ext. 17846)

INSURANCE DIVISION – DEPARTMENT OF COMMERCE

ARC 6781B

Rule Summary

Implements SF 512 (Pharmacy Benefit Management Act). Establishes standards for timely payment of pharmacy claims, provides for penalties for noncompliance, and establishes a resolution process for complaints and disputes.

Fiscal Impact

No fiscal impact to the State. Minimal cost to pharmacy benefit managers.

STAFF CONTACT: Deborah Helsen (Ext. 16764)

SECRETARY OF STATE

ARC 6791B

Rule Summary

Provides changes to Iowa's Help America Vote Act (HAVA) implementation plan that designates how the federal HAVA funds will be used. The State Plan Committee approved a preliminary plan on April 25, 2008, that the anticipated 2008 payment of \$1.2 million would be spent on optical scan technology to replace direct recording electronic voting machines, as required by SF 2347 (Optical Scan Voting System Act).

Fiscal Impact

Senate File 2347 was enacted on April 1, 2008, and established the Optical Scan Voting System Fund for the purchase of optical scan voting systems for counties to enable all counties to begin using the same voting system by the November 2008 general election. The total cost for the purchase of the systems is estimated at \$8.7 million. Senate File 2347 provides a total of \$6.9 million in State funds and the Secretary of State will use \$1.8 million in existing available HAVA funds for the new systems. The \$1.2 million in 2008 HAVA funds that the Secretary of State will be applying for will be used to offset the State costs for the purchase of the optical scan voting systems.

ARC 6773B

Rule Summary

Provides guidance to counties that change the method of electing county supervisors from at-large to Plan III districts. Current statute provides that candidates nominated by petition must have signatures of at least 1.0% of the registered voters of the supervisor district on July 1 in the year preceding the year the office appears on a ballot. There is no guidance regarding the method for calculating the number of signatures needed if the county did not have supervisor districts in that year. The change includes an existing rule that prescribes the method of calculating signatures following a change in the number of supervisors. The signature requirement is calculated by dividing the number of registered voters by the number of supervisor districts in a county, then multiplying the quotient by 1.00%.

Fiscal Impact

No fiscal impact.

ARC 6728B and 6727B

Rule Summary

Provides a process for the purchase of the new optical scan voting equipment with a verifiable paper audit trail. Replaces a previous requirement to purchase paper trail technology for counties using direct recording electronic (DRE) voting equipment. This rule change is consistent with the requirements set forth in SF 2347 (Optical Scan Voting System Act).

Fiscal Impact

Senate File 2347 was enacted on April 1, 2008, and established the Optical Scan Voting System Fund for the purchase of optical scan voting systems for counties to enable all counties to begin using the same voting system by the November 2008 general election. The total cost for the purchase of the systems is estimated at \$8.7 million.

ARC 6749B

Rule Summary

Provides updates to reflect current Statutory references. Designates additional voter registration agencies, as required by the National Voter Registration Act of 1993.

Fiscal Impact

No fiscal impact.

STAFF CONTACT: David Reynolds (Ext. 16934)

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PHARMACY BOARD

ARC 6668B

Rule Summary Implements changes to the pharmacy technicians national certification and

registration requirements. Adds definitions and outlines duties. Increases the

registration fee.

Fiscal Impact Expected revenues from the increased registration fee is \$30,000 per year. Funds

are retained by the Board.

ARC 6671B

Rule Summary Delineates between a central fill pharmacy and a central processing pharmacy.

Provides various definitions and patient notification procedures.

Fiscal Impact No fiscal impact.

STAFF CONTACT: Phillip Kauffman (Ext. 52062)

DEPARTMENT OF HUMAN SERVICES

ARC 6759B

Rule Summary Makes technical changes to restructure administrative rules to accommodate the

collection of debts related to trafficking in Food Assistance benefits.

Fiscal Impact No fiscal impact.

ARC 6797B

Rule Summary Clarifies that the 60-month limit on Family Investment Program (FIP) assistance

applies when an adult has received assistance from the FIP or from another Iowa assistance program or in another state that is funded by the federal Temporary

Assistance for Needy Families (TANF) funds.

Fiscal Impact No fiscal impact.

ARC 6775B

Rule Summary Makes the following changes:

 Exempts income from temporary employment by the U.S. Census Bureau in determining Medicaid eligibility and amount of benefits.

 Removes references to obsolete policies related to suspensions of eligibility and retrospective budgeting.

 Updates terminology referring to persons eligible for Medicaid and the locations where the Department conducts the eligibility for centralization of certain duties.

ARC 6761B

Rule Summary Adjusts the monthly premiums for the coverage group "Medicaid for employed people

with disabilities" (MEPD). This is typically completed on an annual basis.

Fiscal Impact Minimal fiscal impact.

ARC 6760B

Rule Summary Allows a supplemental payment of up to \$50 a month for personal needs allowance

for Medicaid residents of an Intermediate Care Facility for the Mentally Retarded

(ICF/MR) or an Intermediate Care Facility for the Mentally III (ICF/MI).

Fiscal Impact It is estimated that this increase in the personal needs allowance will increase

General Fund costs by \$129,000 in FY 2009 and FY 2010. Funding has been provided in the Medicaid appropriation in SF 2425 (Health and Human Services

Appropriations Act).

ARC 6305B and 6770B

Rule Summary Terminates rule ARC 6305B (November 13, 2007) that changed the Medicaid

reimbursement methodology for home health agency services until sufficient funding is available to allow rates to be at 100.00% of Medicare low-utilization payment

adjustment level. House File 2734 (FY 2007 Health and Human Services

Appropriations Act) required the Department of Human Services to establish a fixed-fee reimbursement schedule for home health agencies under the Medicaid Program.

Fiscal Impact No fiscal impact.

ARC 6772B

Rule Summary Adds two new categories of exempt income for the Healthy and Well Kids in Iowa

(hawk-i) Program. These include income from federal and state earned income tax credit payments (adopted emergency in ARC 6751B) and income received by employment as a federal temporary census worker. Modifies the definition of a

timely-reported when determining eligibility.

Fiscal Impact No fiscal impact.

ARC 6751B

Rule Summary Exempts federal and State earned income tax credit payments as income when

determining eligibility for the Healthy and Well Kids in Iowa (hawk-i) Program.

Fiscal Impact No fiscal impact.

ARC 6806B

Rule Summary Adds Medicaid services for a new type of managed health care, the Program for All-

Inclusive Care for the Elderly (PACE).

Fiscal Impact No fiscal impact. Any expansion using this Program will be budget neutral with

capitation payments no greater than amounts paid for other services for those

receiving services under this Program.

ARC 6754B

Rule Summary Recalculates lowaCare premiums based on the annual adjustment in the Federal

Poverty Level (FPL). The average premium increase will be \$1.00 per month.

Fiscal Impact Minimal fiscal impact.

ARC 6807B

Rule Summary Permits IowaCare Program members to receive smoking cessation drugs from local

pharmacies in lieu of only from the University of Iowa Hospitals and Clinics and

Broadlawns Medical Center.

Fiscal Impact The costs for this are for the smoking cessation drug Chantix. The estimated total

State costs are \$34,438 for FY 2008 and \$125,029 for FY 2009. Funding was not

provided for this availability cost.

Purchase of Service-Special

Rule Summary Implements a 1.00% reimbursement rate increase for shelter care service providers.

This increases the daily rate from \$91.45 to \$92.36.

Fiscal Impact The cost to the State General Fund is \$89,162 for FY 2009 and \$89,016 for FY 2010.

Funding has been provided in SF 2425 (FY 2009 Health and Human Services

Appropriations Act).

Group Foster Care-Special

Rule Summary Implements a 1.00% reimbursement rate increase for group foster care services.

Rescinds a sub-rule on statewide fixed rates.

Fiscal Impact The cost to the State General Fund is \$348,309 in FY 2009 and \$347,946 in FY

2010. Funding has been provided in SF 2425 (FY 2009 Health and Human Services

Appropriations Act).

Foster Family Rates-Special

Rule Summary Increases reimbursement rates for family foster care for children.

Fiscal Impact The cost impact to the State General Fund is \$697,575 for FY 2009 and \$692,401 for

FY 2010. Funding has been provided in SF 2425 (FY 2009 Health and Human

Services Appropriations Act).

Medical Assistance Program-Special

Rule Summary Provides a 1.00% provider rate increase to the majority of Medicaid providers and a

2.00% increase to Consumer Directed Attendant Care (CDAC) providers.

Fiscal Impact The provider rate increases are estimated to cost \$6.8 million in FY 2009 and \$7.0

million in FY 2010 with 3.00% inflation and utilization increases. Funding for FY 2009

was provided in Senate File 2425 (FY 2009 Health and Human Services

Appropriations Act).

STAFF CONTACT: Jess Benson (Ext. 14611) Phillip Kauffman (Ext. 52062)

VETERINARY MEDICINE BOARD

ARC 6747B

Rule Summary

Makes the following changes to the Veterinary Medicine Board rules:

- Expands the requirements for prescription drugs, diagnostic imaging, and waste disposal.
- Defines the scope of practice and includes newer services such as dentistry, pregnancy diagnosis, chiropractic services, physical therapy, and acupuncture.
- Changes and expands related fees and civil penalities.

Fiscal Impact

Minimal fiscal impact. The fees are estimated to generate \$90,000 per year. The fees are deposited into the General Fund.

STAFF CONTACT: Debra Kozel (Ext. 16767)

DEPARTMENT OF AGRICULTURE AND LAND STEWARDSHIP

(Emergency) ARC 6762B

Rule Summary Changes the timeframe for a negative Tuberculosis (TB) test from 30 days to 60 days

for cattle exhibited at a fair or show when the cattle come from a state without a TB-free status. This includes cattle, bison, and goats. Conforms the State rules to the

federal rules.

Fiscal Impact Minimal fiscal impact.

(Emergency) ARC 6750B

Rule Summary Changes the Department standards device, inspection, testing, and packaging

programs in the Weights and Measures Bureau.

Fiscal Impact Minimal fiscal impact.

STAFF CONTACT: Debra Kozel (Ext. 16767)

DENTAL BOARD

ARC 6803B

Rule Summary Requires the Iowa Practitioner Review Committee to elect a Chairperson and Vice

Chairperson on an annual basis. Specifies Committee members are appointed for

three-year terms and are limited to serving a maximum of three terms.

Fiscal Impact No fiscal impact.

STAFF CONTACT: Phillip Kauffman (Ext. 52062)

BOARD OF EDUCATIONAL EXAMINERS

ARC 6752B

Rule Summary Broadens the categories of stakeholders that may file a complaint to include

employees of the Department of Education.

ARC 6767B

Rule Summary Adds the Statement of Professional Recognition to the list of items subject to a late

fee if submitted after the date of expiration.

Fiscal Impact No fiscal impact.

ARC 6769B

Rule Summary Specifies that preparation in reading programs and integration of reading strategies

in coursework is part of the professional education core requirements for licensure

with an endorsement.

Fiscal Impact No fiscal impact.

ARC 6753B

Rule Summary Requires Statements of Professional Recognition to be renewed every 5 years.

Fiscal Impact No fiscal impact.

ARC 6768B

Rule Summary Permits administrators licensed in other states to obtain an lowa license for the grade

levels covered by their out-of-state license without need of additional coursework,

even when lowa licenses typically cover additional grades.

Fiscal Impact No fiscal impact.

ARC 6771B

Rule Summary Eliminates rules related to the Educational Strategist endorsement that is no longer

available.

Fiscal Impact No fiscal impact.

ARC 6756B

Rule Summary Specifies the location of renewal requirements for Statements of Professional

Recognition for audiologists.

Fiscal Impact No fiscal impact.

ARC 6757B

Rule Summary Specifies the location of renewal requirements for Statements of Professional

Recognition for speech and language therapists.

Fiscal Impact No fiscal impact.

ARC 6758B

Rule Summary Specifies the location of renewal requirements for Statements of Professional

Recognition for school social workers.

ARC 6766B

Rule Summary Specifies the requirements for renewal of a Statement of Professional Recognition,

including payment of a fee.

Fiscal Impact No significant fiscal impact.

STAFF CONTACT: Robin Madison (Ext. 15270)

ENGINEERING AND LAND SURVEYING EXAMINING BOARD

ARC 6792B

Rule Summary Gives the Engineering and Land Surveying Examining Board more flexibility in

reconciling requirements for applicants that were initially licensed in a jurisdiction

other than lowa.

Fiscal Impact No fiscal impact.

STAFF CONTACT: Deborah Helsen (Ext. 16764)

LABOR SERVICES DIVISION - DEPARTMENT OF WORKFORCE DEVELOPMENT

ARC 6777B

Rule Summary Adopts the U.S. Department of Labor Occupational Safety and Health Administration

(OSHA) standards and updates the OSHA standards.

Fiscal Impact No fiscal impact.

ARC 6787B

Rule Summary Clarifies and expands options available to provide combustion air to boilers and

pressure vessels (a closed container designed to hold gases or liquids at a pressure

different from the ambient pressure).

Fiscal Impact No fiscal impact.

STAFF CONTACT: Ron Robinson (Ext. 16256)

LANDSCAPE ARCHITECTURAL EXAMINING BOARD

ARC 6793B

Rule Summary Permits lowa landscape architectural licensees not currently working in the State to

retain their licenses by registering an "inactive" status and a paying a decreased licensing fee. In response to public comment, requires a licensee registering as inactive to include a written statement outlining the professional activities of the

applicant during the period of non-registration.

Fiscal Impact Minimal impact. State General Fund revenues will increase by an estimated \$4,000

from fees paid by licensees that would have otherwise allowed their lowa licenses to

expire.

STAFF CONTACT: Deborah Helsen (Ext. 16764)

IOWA LOTTERY AUTHORITY

ARC 6788B

Rule Summary Authorizes prize payments via cash or check payable to a minor or to a parent or

legal guardian of a minor. Requires tickets submitted by minors to be signed by a parent or legal guardian. Permits minors to receive lottery games as gifts. The

purchase of lottery games by a minor is prohibited.

Fiscal Impact No fiscal impact.

STAFF CONTACT: Deborah Helsen (Ext. 16764)

NATURAL RESOURCE COMMISSION - DEPARTMENT OF NATURAL RESOURCES

ARC 6785B

Rule Summary Adds two areas to the no-wake designation for Lake Odessa.

Fiscal Impact No fiscal impact.

ARC 6784B

Rule Summary Establishes a no-wake zone on Catfish Creek that runs through Mines of Spain State

Recreation Area.

Fiscal Impact No fiscal impact.

STAFF CONTACT: Debra Kozel (Ext. 16767)

PROFESSIONAL LICENSING AND REGULATION BUREAU

ARC 6764B

Rule Summary Permits public disclosure of criminal history and prior misconduct information by the

Iowa Accountancy Examining Board, the Engineering and Land Surveying Examining Board, the Architectural Examining Board, and the Real Estate Commission during

the licensing process.

Fiscal Impact No fiscal impact.

STAFF CONTACT: Deborah Helsen (Ext. 16764)

PROFESSIONAL LICENSURE DIVISION – DEPARTMENT OF PUBLIC HEALTH

ARC 6780B

Rule Summary Chiropractic: Rescinds duplicated chapters and rules that currently exist.

Fiscal Impact No fiscal impact.

ARC 6778B

Rule Summary Chiropractic: Adds language relating to temporary licensure and related

requirements and payment credits.

ARC 6779B

Rule Summary Chiropractic: Adds definitions and provides chiropractor responsibilities for training

chiropractic assistants. Increases the timeline for clinical records from five years to

six years.

Fiscal Impact No fiscal impact.

ARC 6786B

Rule Summary Physician Assistants: Eliminates duplicative language.

Fiscal Impact No fiscal impact.

STAFF CONTACT: Phillip Kauffman (Ext. 52062)

DEPARTMENT OF PUBLIC HEALTH - NO REPRESENTATIVE REQUESTED TO APPEAR

ARC 6799B

Rule Summary Makes technical corrections for the Iowa Prescription Drug Corporation and

Prescription Drug Donation Repository Program to reflect current practices.

Fiscal Impact No fiscal impact.

ARC 6802B

Rule Summary Provides definitions and descriptions for membership, duties, and meeting

procedures for the Preparedness Advisory Council.

Fiscal Impact No fiscal impact.

ARC 6804B

Rule Summary Changes the rules governing the qualifications and supervision of county medical

examiner investigators to include peace officers as death investigators.

Fiscal Impact No fiscal impact.

ARC 6805B

Rule Summary Updates the Department's information policies as required under the lowa Fair

Information Practices Act.

Fiscal Impact No fiscal impact.

STAFF CONTACT: Phillip Kauffman (Ext. 52062)

BOARD OF REGENTS

ARC 6796B

Rule Summary Increases the University of Northern Iowa (UNI) undergraduate domestic student

application fee from \$30 to \$40 to fund new undergraduate recruitment initiatives and

new student programming.

Fiscal Impact Generates approximately \$76,000 annually for the UNI from the \$10 fee increase

paid by an estimated 7,600 student applicants.

STAFF CONTACT: Dwayne Ferguson (Ext. 16561)

DEPARTMENT OF REVENUE

ARC 6794B

Rule Summary Changes the Ethanol Blended Tax Credit to the Ethanol Promotional Tax Credit

beginning January 1, 2009, for both individuals and corporations. Permits individual and corporate income tax payers to claim the E-85 Gasoline Promotion Tax Credit and the Ethanol Promotion Credit in the same filing. Corrects a technical error in the computation of the E-85 gasoline promotion tax credit example provided in the rule

changes.

Fiscal Impact For FY 2009, the decrease to General Fund revenue is estimated at \$230,000. For

FY 2010, the increase to General Fund revenue is estimated at \$1,200,000. These

were the expected impacts when enacted.

STAFF CONTACT: Deborah Helsen (Ext. 16764)

SOIL CONSERVATION DIVISION -- DEPARTMENT OF AGRICULTURE AND LAND STEWARDSHIP

ARC 6774B

Rule Summary Increases the maximum dollar amount for cost-share provisions related to water

protection practices that include woodlands and native grasses.

Fiscal Impact Minimal fiscal impact.

STAFF CONTACT: Debra Kozel (Ext. 16767)

UTILITIES DIVISION – DEPARTMENT OF COMMERCE

ARC 6776B

Rule Summary Brings the Iowa Utilities Board's guidelines on building accessibility into alignment

with those of the State Building Code Commissioner and with the federal Americans

with Disabilities Act (ADA).

Fiscal Impact No fiscal impact.

ARC 6765B

Rule Summary Reflects new emissions allowances under the federal Clean Air Interstate Rule

(CAIR) and the Clean Air Mercury Rule (CAMR). Updates language for consistency to current industry practices relating to the Electric Energy Adjustment Clause (EAC)

issued in February 2008 by the Iowa Utilities Board.

Fiscal Impact No fiscal impact.

ARC 6763B

Rule Summary Rescinds the term and definition of "verified consent" and replaces it with the term

and definition of "authorization" by customers relating to the prohibition of unauthorized changes by a telecommunications carrier to services provided to

customers.

Fiscal Impact No fiscal impact.

STAFF CONTACT: Deborah Helsen (Ext. 16764)

DEPARTMENT OF VETERANS AFFAIRS - IOWA VETERANS HOME

ARC 6790B

Rule Summary Increases the personal needs allowances of Medicaid residents at the Iowa Veterans

Home. Updates the admissions processes.

Fiscal Impact This increase from \$30 to \$50 per month personal needs allowance is expected to

decrease the revenues of the Home by \$159,000 per year. The Home plans to cover

the cost by receipt of additional federal pension funds for their residents.

STAFF CONTACT: Sue Lerdal (Ext. 17794)